# PARK CITY MUNICIPAL CORPORATION HISTORIC PRESERVATION BOARD

CITY COUNCIL CHAMBERS February 3, 2016



# **AGENDA**

MEETING CALLED TO ORDER AT 5:00 PM
ROLL CALL
ADOPTION OF MINUTES OF January 3, 2016
STAFF/BOARD COMMUNICATIONS AND DISCLOSURES
CONTINUATIONS

569 Park Avenue – Determination of Significance *Public hearing and continuation to March 2, 2016* 

210 Grant Avenue – Determination of Significance *Public hearing and continuation to March 2, 2016* 

921 Norfolk Avenue – Determination of Significance *Public hearing and continuation to March 2, 2016* 

1406 Park Avenue – Determination of Significance Public hearing and continuation to March 2, 2016

1259 Norfolk Avenue – Determination of Significance *Public hearing and continuation to March 2, 2016* 

#### **WORK SESSION**

Work Session – Discussion of recent LMC Amendments to Chapter 15-11, modifying the Historic Preservation Board's purposes and requiring HPB review for Material Deconstruction; Relocation and/or Reconstruction of a Historic Building or Historic Structure; Disassembly and Reassembly of a Historic Building or Historic Structure; and Reconstruction of an existing Historic Building or Historic Structure.

Discussion item only, no action taken

**REGULAR AGENDA** – Discussion and possible action as outlined below

1450 Park Avenue—Relocation and Material Deconstruction—Significant House. The applicant is proposing to relocate the existing historic house on its lot. In addition, the applicant will be removing non-historic vegetation, non-historic rear additions, removing the roof for structural upgrades, temporarily removing a historic chimney for restoration, removing non-historic cladding on exterior walls, removing the non-historic porch, removing a historic door and non-historic doors, removing existing non-historic windows.

Planner Grahn 29

PL-15-03029 81 Planner Grahn

Pursuant to the Americans with Disabilities Act, individuals needing special accommodations during the meeting should notify the Park City Planning Department at (435) 615-5060 24 hours prior to the meeting.

Public hearing and possible action

1460 Park Avenue – Relocation and Material Deconstruction — Significant House. The applicant is proposing to relocate the existing historic house on its lot. In addition, the applicant will be removing non-historic vegetation, nonhistoric rear additions, removing the roof for structural upgrades, removing non-historic cladding on exterior walls, removing the non-historic porch, removing a historic door and non-historic doors, removing existing non-historic windows.

PL-15-03030 189 Planner Grahn

Public hearing and possible action

Administrative – Staff recommends the Historic Preservation Board choose one (1) awardee for the annual Preservation Award.

GI-15-02972 303 Planner Grahn

Public hearing and possible action

Design Guideline Revisions- Staff recommends that the Historic Preservation Board take public comment on the proposed changes to the Design Guidelines for Park City's Historic Districts and Historically Significant Buildings; provide specific amendments to be made to the document if necessary; and make a recommendation to City Council (Council review will be after the entire Guidelines are reviewed by the HPB)

373 GI-13-00222 Planner Grahn Planner Turpen

Public hearing and possible action

#### **ADJOURN**

# Historic Preservation Board Staff Report

Subject: Design Guideline Revisions

Author: Anya Grahn, Planner

Hannah Turpen, Planner

Date: February 3, 2016
Type of Item: Work Session
Project Number: GI-13-00222



#### **Summary Recommendations**

Staff has committed to routinely reviewing the existing Design Guidelines for Historic Districts and Historic Sites. The Planning Department requests the Historic Preservation Board open a public hearing, review the possible amendments to the *June 19, 2009 Design Guidelines for Park City's Historic Districts and Historically Significant Buildings*, and forward a positive recommendation regarding the staff's proposed changes as referenced in Exhibit C to City Council.

Staff requests that the Historic Preservation Board (HPB) read and familiarize themselves with the existing Design Guidelines to prepare for this work session. The Design Guidelines are available online at:

http://www.parkcity.org/Modules/ShowDocument.aspx?documentid=62.

#### Background

During the January 6, 2016, HPB meeting, staff discussed the history of the City's preservation efforts, the purpose of the Design Guidelines and their role as a living document, as well as differences between Federal, State, and local preservation regulations. Staff reminded the HPB that though our Design Guidelines are based on the Secretary of the Interior's Standards for Preservation, Rehabilitation, Restoration, and Reconstruction, the City does not enforce the Secretary of the Interior's Standards; we rely solely on the Design Guidelines. Our Design Guidelines identify four (4) treatment methods: Preservation, Rehabilitation, Restoration, and Reconstruction, which are often used in tandem depending on the condition of the structure and work to be completed. These terms are defined on page 6 of the Design Guidelines.

Staff began reviewing the Design Guidelines with the HPB in December 2014. Staff met with the HPB to discuss a potential outline for Design Guideline Changes in December 2014. Following this discussion, staff brought forward a work session regarding the treatment of historic structures to discuss panelization and reconstruction in February 2015. In September and October 2015, the HPB discussed compatibility of new additions. Staff also led a discussion with the HPB regarding character zones on October 7, 2015 and November 18, 2015. Starting in January 2016 and going forward, staff will be reviewing the Design Guidelines with the HPB on a monthly basis.

During the January 6, 2015, meeting, the HPB reviewed amendments to the following Design Guideline Sections:

- Universal Design Guidelines
- Site Design
  - Building Setbacks & Orientation
  - Topography & Grading
  - Landscaping & Vegetation
  - Retaining Walls
  - Fencing
  - o Paths, Steps, Handrails & Railings (Not Associated with Porches)
  - o Gazebos, Pergolas, and Other Shade Structures
  - Parking Areas & Driveways

The HPB continued the discussion to the February 3<sup>rd</sup> meeting and directed staff to bring back revisions to the Design Guidelines based on the HPB's feedback.

Staff had originally recommended that the HPB spend the year reviewing and amending the Design Guidelines before meeting with City Council to pass a resolution to adopt these changes at the end of 2016. The HPB expressed concern that this timeframe was too onerous and asked staff to break the Design Guidelines into sections that could be reviewed with City Council prior to December 2016. Staff has considered the HPB's input and finds the following will aid in approving our efficiency and expedite our meeting with Council:

- Because of how the existing Design Guidelines are crafted, staff recommends
  that the HPB review the revised guidelines for Design Guidelines for Historic
  Residential Structures and Design Guidelines for Historic Commercial Structures
  as these two (2) proposed sections will replace our Design Guidelines for Historic
  Sites chapter; we will then review these amendments with City Council in
  Summer 2016. Similarly, staff will bring forward the Design Guidelines for Infill
  Residential Construction and Design Guidelines for Infill Commercial
  Construction for HPB review before reviewing these sections with City Council in
  Winter 2016.
- Staff will strive to publish the staff report for Design Guideline amendments one
  week prior to publishing the entire HPB packet. This will provide board members
  additional time to review the amendments, find grammatical mistakes, and ask
  staff questions.
- During the January meeting, staff presented nine (9) subsections of the Design Guidelines to the HPB. Going forward, staff will be presenting a greater number of subsections for the HPB's review in order to expedite the process further. An updated calendar for reviewing these revisions is provided as Exhibit C.

#### **Analysis**

Following January's meeting, staff has made several significant edits to the Design Guidelines reviewed by the HPB:

 Staff removed all the existing and proposed numbering to reduce confusion. The quidelines will be renumbered as part of the final document.

- The use of the phrase "historic building and structure" is repetitive. The Design Guidelines define a structure as "anything constructed, the Use of which requires a fixed location on or in the ground, or attached to something having a fixed location on the ground and which imposes an impervious material on or above the ground; definition includes "Building." As the definition of structure already includes building, staff has simplified the Guidelines to only refer to a "structure" and not a "building and structure."
- In the previously proposed changes, staff had incorporated the term "historic property." As the existing Guidelines use the term "historic site," staff has chosen to continue to use this term for consistency.
- Finally, staff has worked to correct grammatical errors, simplify wording, and make the proposed changes consistent.

Additionally, the Historic Preservation Board asked that staff return in February to discuss the definitions of "compatibility" and "subordinate." The Land Management Code currently provides the following definitions:

- COMPATIBLE OR COMPATIBILITY. Characteristics of different Uses or designs that integrate with and relate to one another to maintain and/or enhance the context of a surrounding Area or neighborhood. Elements affecting Compatibility include, but are not limited to, Height, scale, mass and bulk of Building, pedestrian and vehicular circulation, parking, landscaping and architecture, topography, environmentally sensitive Areas, and Building patterns.
- VISUAL COMPATIBILITY. Characteristics of different architectural designs
  that integrate with and relate to one another to maintain and/or enhance the
  context of a surrounding Area or neighborhood. In addition to the elements
  effecting Compatibility which include, but are not limited to Height, scale,
  mass, and bulk of Building. Other factors that dictate compatibility include
  proportion of building's front facade, proportion of openings within the facility,
  rhythm of solids to voids in front facades; rhythm of entrance or porch
  projections; relationship of materials and textures; roof shapes; scale of
  building.

The LMC and Design Guidelines do not define subordinate; however, the Oxford Dictionary defines it as lower in rank or position; of less or secondary importance. Further, Park City's General Plan states:

"Per historic preservation practices, subordinate design refers to additions or new construction that is visually contiguous to a historic structure, yet reinforces the visual dominance of the historic structure. While a smaller addition is visually preferable to achieve subordinate design, various design strategies (e.g underground SF, placement on lot, choice of materials) can achieve this goal despite the fact that the addition may contain greater SF than the historic structure."

Staff finds that defining these terms requires a thorough discussion, which staff will incorporate into the March Design Guideline revisions staff report.

The following depicts the edits staff made following input from the HPB. The black text represents the existing Design Guideline; the underlined red is staff's amendments; and the blue represents the edits staff made following the HPB's discussion. Many of the edits we made were to make the language consistent throughout the Guidelines, correct grammatical errors, etc.

#### A. Universal Design Guidelines:

- 4. Distinctive materials, components, finishes, and examples of craftsmanship should be retained and preserved. Owners are encouraged to reproduce missing historic elements that were original to the building, but have been removed. Physical or photographic evidence should be used to substantiate the reproduction of missing features. In some cases, where there is insufficient evidence to allow for an accurate reconstruction of the lost historic elements, it may be appropriate to reproduce missing historic elements that are consistent with properties of similar design, age, and detailing in some cases.
- 9. New construction—such as new additions, exterior alterations, repairs, upgrades, etc. or related new construction should not destroy historic materials, features, and spatial relationships that characterize the historic site or building historic structure. The new work New construction should be differentiated from the historic structure or construction and should, at the same time, be compatible with the historic structure or construction in materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment. historic structure, the historic site, and its environment.

#### **B. Site Design**

#### **BUILDING SETBACKS & ORIENTATION**

A.1.1 Maintain the existing front and side yard setbacks of historic sites.

A.1.2 Preserve the original location of the main entry of the historic structure, if extant.

A.1.3 Maintain the original path or steps leading to the main entry, if extant. 1

#### **TOPOGRAPHY AND GRADING**

A.5.8 2.1. Maintain the <u>natural topography and</u> original grading of the site when and where feasible.

A.5.3 2.2. The historic character of the site should not be significantly altered by substantially changing the proportion of built <a href="mailto:and/or paved area">and/or paved area to open space</a>, <a href="mailto:er">er</a> <a href="mailto:and/or paved area">and vice versa</a>.

#### LANDSCAPING & SITE GRADING VEGETATION

<sup>&</sup>lt;sup>1</sup> Relocated to "Paths, Steps, Handrails, ..."

A.53.1 Respect and maintain historic existing landscape features that contribute to the historic character of the site and those existing landscape features that provide sustainability benefits.

A.3.2 Maintain established on-site native plantings on site. During construction, protect established vegetation during construction to avoid damage. and Replace damaged, aged, or diseased trees as necessary. Vegetation that may encroach upon or damage the historic building structure may be removed, but should be replaced with similar vegetation away from the historic building structure.

A.5.2 Incorporate landscape treatments for driveways, walkways, paths, building and accessory structures in a comprehensive, complimentary and integrated design.<sup>2</sup>

A.5.6 A.3.3 Provide a detailed landscape plan that respects, particularly for the front yard, areas viewable from the public right-of-way, that respects the manner and materials historically used traditionally in the historic districts. Consider all relationships on and with the site when planning for the long term sustainability of the landscape system. Relationships between site and building as well as between plants with other plants on site should be considered. When planning for the long-term sustainability of a landscape system, consider all landscape relationships on the site, the relationship between the site and its structure(s), as well as the relationship between plants and other plants on a site.

A.53.4 Landscape plans should balance water efficient irrigation methods and drought tolerant and native plant materials with existing plant materials and site features that contribute to the historic significance of the site.

A.3.6 Use to advantage existing stormwater management features, such as gutters and downspouts as well as site topography and vegetation, that contribute to the sustainability of the historic property site.

A.3.7 Where watering systems are necessary, use those which systems that minimize water loss, such as drip irrigation. Consider the use of xeriscaping or permaculture strategies for landscape design to maximize water efficiency; these systems should be designed to maintain the traditional historic character of the lot as viewed areas viewable from the public right-of-way.

A.5.5 Landscape plans should allow for snow storage from driveways.3

A.5.7 Provide landscaped separations between parking areas, drives, service areas, and public use areas including walkways, plazas, and vehicular access points.<sup>4</sup>

<sup>&</sup>lt;sup>2</sup> Relocated to "Parking Areas and Driveways."

<sup>&</sup>lt;sup>3</sup> Relocated to "Parking Areas and Driveways."

<sup>&</sup>lt;sup>4</sup> Relocated to "Parking Areas and Driveways."

#### **STONE RETAINING WALLS**

A.2.1 Maintain historic stone retaining walls in their original locations. Maintain the historic line height and setback of stone retaining walls along the street.

Retaining walls of stone, concrete, or rock-faced concrete block that are original to a property the historic site should be preserved and maintained in their original dimensions.

A.2.2 Maintain the original dimensions of historic retaining walls.

Removing portions of retaining walls for new driveways and pathways should be avoided to the greatest extent possible, but where it must occur, visual impacts should be minimized.

- A.2.2 Retaining walls should be repaired with materials which that closely approximate the original. Replace only those portions of historic stone retaining walls that have deteriorated beyond repair. When repair of a deteriorated feature retaining wall is not feasible, the replacement must reuse the existing stone where possible to the greatest extant possible, or and otherwise match the original in color, shape, size, material, and design.
- A.2.3 To reduce failure of walls abate retaining wall failure, improve drainage behind them retaining walls so that water drains away from the walls. Preserve and repair Repair and preserve existing historic stone and mortar.
- A.2.4 New retaining walls should be consistent with historic features retaining walls in design, materials, and scale of materials, as well as size and mass of the wall. Simple scored board-formed concrete, stone, and other historic materials are recommended over concrete block, asphalt, or other modern concrete treatments.
- A.2.5 Non-extant historic retaining walls of brick, concrete or stone specific to the historic site may be reconstructed based on physical or pictorial evidence.—or Historically appropriate concrete or stone walls, if consistent with the historic character of the district, may be added to the front of a property area of a historic site viewable from the public right-of-way if historically appropriate and consistent with the character of the district.
- A.2.6 Maintain stone in its natural finish. It is not appropriate to paint, stain, or plaster over stone or concrete walls.

# **FENCES FENCING & HANDRAILS**

A.3.1 Maintain <u>Historic fences fencing</u> and handrails <u>should be preserved and maintained</u>.

A.3.2 Historic fences fencing and handrails may be reconstructed based on photographic evidence. The reconstruction should match the original in design, color, texture, and material. Wood picket fences with flat, dog-ear, or pointed-tops were typical in the front yard; the heights of these fences was generally less

than three feet (3'), the boards were 3-1/2" wide and spacing of 1-3/4" between boards.<sup>5</sup>

A.3.3 New fences fencing and handrails should reflect the building's structure's style and period. New wood and metal fences fencing located in the front yard where viewable from the public right-of-way should feature traditional designs and patterns. Split or horizontal rail, railroad tie, or timber fences fencing may be located in rear yards where not viewable from the public right-of-way, but should be avoided in front yards where visible from the primary public right-of-way. Vinyl or plastic-coated fencing is not appropriate.

A.3.4 Design a new fence New fencing should be designed to minimize its environmental impacts. New fences fencing should use green materials and should take into account site impacts such as shading, natural topography, and drainage.

A.3.5 Wood fences should be painted using colors complementary to the adjacent house.<sup>6</sup>

A.3.6 Drought tolerant shrubs should be considered in place of a fence fencing or walls.

A.3.7 Arbors emphasizing a fence gate or entry shall be subordinate to the associated historic building or structure and shall complement the design of the historic structure and fence fencing in materials, features, size, scale and proportion, and as well as massing to protect the integrity of the historic property site and its environment.

# <u>PATHS, STEPS, HANDRAILS, & RAILINGS (NOT ASSOCIATED WITH PORCHES)</u>

A.1.3 A.4.1 Maintain The original path or steps leading to the main entry, if extant, should be maintained and preserved preserved and maintained.<sup>7</sup>

A.4.1 2 Maintain Historic hillside steps that may be are an integral part of the landscape should be maintained and preserved preserved and maintained.

A.4.3 New hillside steps should be visually subordinate to the associated historic building or structure in materials, size, scale and proportion, as well as massing and shall complement the historic structure in materials, size, scale and proportion, and massing to protect the integrity of the historic property site and its environment. For larger longer-runs of stairs, consider changes in material to break up the mass of the stairs.

A.4.4 Historic handrails should be maintained and preserved preserved and maintained. Historic handrails may be reconstructed based on photographic

<sup>&</sup>lt;sup>5</sup> The HPB recommended that this sentence be moved to a side-bar.

<sup>&</sup>lt;sup>6</sup> The HPB requested that paint be addressed as part of a new section "Treatment of Historic Building Materials."

<sup>&</sup>lt;sup>7</sup> Relocated from "Building Setbacks and Orientation"

evidence; the reconstruction should match the original in size, design, color, texture, and material.

A.4.5 New handrails and railings shall complement the historic structure in materials, size, scale and proportions, and massing and design to protect the integrity of the historic property structure and its environment site.

# A.5. GAZEBOS, PERGOLAS, AND OTHER SHADE STRUCTURES

A.5.1 Gazebos, pergolas, and other shade structures shall should be visually subordinate to the associated historic building or structure(s) and shall-should complement the design of the historic structure(s) in materials, features, size, scale and proportion, and massing to protect the integrity of the historic structure and site property and its environment.

A.5.2 The installation of gazebos, pergolas, and other shade structures shall be limited to rear or side yards and have limited visibility when viewed from the primary public right-of-way.

A.5.2. Gazebos, pergolas, and other shade structures shall not be attached to the associated building or historic structure(s), nor damage historic features of the associated or neighboring historic building(s) or structure(s).

# PARKING AREAS, DETACHED GARAGES, & DRIVEWAYS

A.5.2 A.6.1 Minimize the visual impacts of on-site parking by incorporateing landscape treatments for driveways, walkways, paths, building and accessory and structures in a comprehensive, complimentary and integrated design.8

A.5.7 A.6.2 Provide landscaped separations between parking areas, drives, service areas, and public use areas including walkways, plazas, and vehicular access points.9

C.1.3 A.6.3 When locating new off-street parking areas, the existing topography of the building site and significant integral site features should be minimally impacted.

C.1.1 A.6.4 Off-street parking areas should be located within the rear yard and beyond the rear wall plane of the primary structure where feasible. C.1.2 If locating a parking area in the rear yard is not physically possible, the off-street parking area and associated vehicles should be visually buffered from adjacent properties and the primary public right-of-way. Consider providing a driveway along the side yard of the property where feasible.

C.2.1 When locating driveways, the existing topography of the building site and significant site features should be minimally impacted.

C.2.2 Ten-foot (10') wide driveways are encouraged; however, new driveways should not exceed twelve feet (12') in width.

C.2.3 Shared driveways should be used when feasible.

Historic Preservation Board Packet February 3, 2016

<sup>&</sup>lt;sup>8</sup> Relocated from "Landscaping & Vegetation"
<sup>9</sup> Relocated from "Landscaping & Vegetation"

A.6.5 Consider using textured and pour paving materials other than smooth concrete for driveways in the front yard viewable from the public right-of-way.

Use Permeable paving should be used on a historic site, where appropriate, on a historic site to manage storm water. Permeable paving may not be appropriate for all driveways and parking areas.

A.6.6 Avoid paving up to the building foundation to reduce heat island effect, building temperature, damage to the foundation, and storm-water runoff problems.

A.5.5 Landscape plans should allow for Snow storage from driveways should be provided on site.

Going forward, staff will be reviewing our proposed guidelines with an editor prior to presenting them to the HPB to reduce confusion and reduce the number of modifications. Further, staff will be providing additional information to aid the HPB in understanding the reasoning behind staff's proposed modifications.

#### **Recommendation**

The Planning Department requests the Historic Preservation Board open a public hearing, review the possible amendments to the *June 19, 2009 Design Guidelines for Park City's Historic Districts and Historically Significant Buildings*, and forward a positive recommendation regarding the staff's proposed changes as referenced in Exhibit C to City Council.

# **Exhibits**

Exhibit A – 1.6.16 HPB Report (Minutes included in this HPB packet)

Exhibit B – Amendments to the Design Guidelines

Exhibit C – Revised calendar for Design Guideline Revisions

# Historic Preservation Board Staff Report

Subject: Design Guideline Revisions

Author: Anya Grahn, Planner

Hannah Turpen, Planner

Date: January 6, 2016
Type of Item: Regular Session
Project Number: GI-13-00222



#### **Summary Recommendations**

Staff has committed to routinely reviewing the existing Design Guidelines for Historic Districts and Historic Sites. Staff recommends that the Historic Preservation Board (HPB) take public comment on the proposed changes to the *Design Guidelines for Park City's Historic Districts and Historically Significant Buildings*; provide specific amendments to be made to the document if necessary; and make a recommendation to City Council. (A final review of the Design Guideline changes will be requested prior to forwarding a recommendation to City Council.)

Staff requests that the Historic Preservation Board (HPB) read and familiarize themselves with the existing Design Guidelines to prepare for this work session. The Design Guidelines are available online at:

http://www.parkcity.org/home/showdocument?id=62.

#### **Background**

Historic preservation code provisions date back to approximately 1982. In the early 1990s, the City expanded regulations governing demolition of commercial properties, primarily on Main Street, and soon after extended protections to residential properties on the initial survey or over 50 years old, subject to a determination of significance hearing. In 2007, the City contracted Preservation Solutions to conduct a reconnaissance level, or "windshield." survey of the historic district. This increased our current preservation program in which some 400 sites and structures were designated as historic on the City's Historic Sites Inventory (HSI) and the adoption of the 2009 Design Guidelines for Historic Districts and Historic Sites. Owners of properties on the HSI may not demolish buildings or structures designated as historic unless warranted by economic hardship; however, reconstruction and panelization may be deemed necessary and approved by the Historic Preservation Board if specified criteria are met as defined in the LMC. The City has been successful in encouraging historic preservation through a "carrot and stick" approach, which includes the Historic District Grant Program and LMC exceptions benefitting historic properties.

#### Purpose of the Design Guidelines

The Design Guidelines provide direction to property owners, architects, designers, builders, developers, City staff, the Historic Preservation Board (HPB), and City Council

in developing proposals that maintain the historic character of Park City's Old Town. The Design Guidelines fulfill policy directives provided in the General Plan and Land Management Code (LMC). Further, these guidelines are a foundation for making decisions and a framework for ensuring consistent procedures and fair deliberations.

The Design Guidelines were envisioned to be a living document. From time to time, the HPB may recommend changes in the Design Guidelines for Park City's Historic Districts and Historic Sites to Council, provided that no changes in the guidelines shall take effect until adopted by a resolution of the City Council. The Guidelines have not been reviewed or revised since their adoption in 2009.

#### What do they do?

The Design Guidelines are a standard for rehabilitating historic structures, developing historic sites, and constructing new buildings in the commercial and residential neighborhoods of Old Town. The guidelines direct alterations and the design of new construction projects to maintain the historic integrity and character of our historic districts. This allows Park City to maintain its listing on the National Register of Historic Places.

#### National versus Local Review

The Design Guidelines are based on the Secretary of the Interior's Standards for Preservation, Rehabilitation, Restoration, and Reconstruction. The Standards are a series of concepts about maintaining, repairing, and replacing historic materials, as well as designing new additions or making alterations. Park City's Design Guidelines offer general design and technical recommendations to assist in applying the Standards to a specific property. The Secretary of Interior's Standards are generally applied most specifically during tax credit projects, which are reviewed by the National Park Service. The City does not enforce the Secretary of the Interior's Standards; we rely solely on the Design Guidelines.

The Secretary of the Interior, as well as our Design Guidelines, identifies four (4) treatment methods:

- Preservation: The act or process of applying measures necessary to sustain the
  existing form, integrity, and materials of an historic property. Work, including
  preliminary measures to protect and stabilize the property, generally focuses
  upon the ongoing maintenance and repair of historic materials, and features
  rather than extensive replacement and new construction.
- Rehabilitation: The act or process of making possible a compatible use for a property through repair, alterations, and additions while preserving those portions or features which convey its historical, cultural, or architectural values.
- Restoration: The act or process of accurately depicting the form, features, and character of a property as it appeared at a particular period of time by means of the removal of features from other periods in its history and reconstruction of missing features from the restoration period.

• Reconstruction: The act or process of depicting, by means of new construction, the form, features, and detailing of a non-surviving site, landscape, building, structure, or object for the purpose of replicating its appearance at a specific period of time and in its historic location.

Often, a project will utilize several of these methods depending on the condition of the structure and work to be completed.

It is important to note that though our Design Guidelines are based on the Secretary of Interior's Standards, City staff does not utilize the federal standards specifically when reviewing applications.

#### Past Reviews

Staff began reviewing the Design Guidelines with the HPB in December 2014. Staff met with the HPB to discuss a potential outline for Design Guideline Changes in December 2014. Following this discussion, staff brought forward a work session regarding the treatment of historic structures to discuss panelization and reconstruction in February 2015. In September and October, the HPB discussed compatibility of new additions. Staff also led a discussion with the HPB regarding character zones on October 7, 2015 and November 18, 2015.

#### **Analysis**

In December 2014, staff presented a rough outline to the Historic Preservation Board for reorganizing the Design Guidelines (Exhibit A). Using this outline, staff has chosen to focus today's discussion on the following areas of concern within the *Design Guidelines* for Historic Residential Structures:

- Universal Guidelines
- Site Design

Staff has outlined the applicable Design Guidelines that apply to each subject matter. In reviewing Design Guidelines from other cities and towns—including Crested Butte, Colorado; Breckenridge, Colorado; Madison, Indiana; and the 1980 Park City, Utah, Design Guidelines—staff has proposed the following changes to the Park City Design Guidelines as a possible solution.

# 1. Universal Design Guidelines:

The *Design Guidelines for Historic Sites* in Park City currently recommend the following Universal Design Guidelines:

- 1. A site should be used as it was historically or be given a new use that requires minimal change to the distinctive materials and features.
- 2. Changes to a site or building that have acquired historic significance in their own right should be retained and preserved.
- 3. The historic exterior features of a building should be retained and preserved.
- 4. Distinctive materials, components, finishes, and examples of craftsmanship should be retained and preserved. Owners are encouraged to reproduce missing historic elements that were original to the building, but have been removed.

Physical or photographic evidence should be used to substantiate the reproduction of missing features.

- 5. Deteriorated or damaged historic features and elements should be repaired rather than replaced. Where the severity of deterioration or existence of structural or material defects requires replacement, the feature or element should match the original in design, dimension, texture, material, and finish. The applicant must demonstrate the severity of deterioration or existence of defects by showing that the historic materials are no longer safe and/or serviceable and cannot be repaired to a safe and/or serviceable condition.
- 6. Features that do not contribute to the significance of the site or building and exist prior to the adoption of these guidelines, such as incompatible windows, aluminum soffits, or iron porch supports or railings, may be maintained; however, if it is proposed they be changed, those features must be brought into compliance with these guidelines.
- 7. Each site should be recognized as a physical record of its time, place and use. Owners are discouraged from introducing architectural elements or details that visually modify or alter the original building design when no evidence of such elements or details exists.
- 8. Chemical or physical treatments, if appropriate, should be undertaken using recognized preservation methods. Treatments that cause damage to historic materials should not be used. Treatments that sustain and protect, but do not alter appearance, are encouraged.
- 9. New additions, exterior alterations, or related new construction should not destroy historic materials, features, and spatial relationships that characterize the site or building.
- 10. New additions and related new construction should be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment could be restored.

These Universal Design Guidelines are based on the Secretary of the Interior's Standards for Rehabilitation. Staff finds that overall these Universal Guidelines provide sufficient direction. Staff would recommend clarifying Universal Guideline #4 by adding language clarifying that owners may reproduce missing historic elements consistent with those seen on properties of similar design, age, and detailing. Staff also recommends that Universal Design Guideline #9 be amended to further reflect the Secretary of the Interior's Standards by clarifying that new additions should be differentiated from the historic structure but also compatible. These changes are outlined below:

4. Distinctive materials, components, finishes, and examples of craftsmanship should be retained and preserved. Owners are encouraged to reproduce missing historic elements that were original to the building, but have been removed. Physical or photographic evidence should be used to substantiate the reproduction of missing features. It may be appropriate to reproduce missing

historic elements that are consistent with properties of similar design, age, and detailing in some cases.

9. New additions, exterior alterations, or related new construction should not destroy historic materials, features, and spatial relationships that characterize the site or building. The new work should be differentiated from the historic structure or construction and should be compatible with the historic structure or construction in materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.

# 2. Site Design

Currently, Specific Design Guidelines A. Site Design (pages 29-30 of the Design Guidelines) provides direction on Building Setbacks & Orientation, Stone Retaining Walls, Fences and Handrails, Steps, Landscaping & Site Grading. Based on the outline for the revised Design Guidelines (Exhibit A), staff has made several recommendations for reorganizing the Design Guidelines, introducing new subsections such as Topography and Grading; and Gazebos, Pergolas, and Other Shade Structures. Further, staff has added additional guidelines for Landscaping and moved Parking Areas to the Site Design Subsection.

Staff's proposed changes are outlined below in red:

# A.1. BUILDING SETBACKS & ORIENTATION

- A.1.1 Maintain the existing front and side yard setbacks of Historic Sites.
- A.1.2 Preserve the original location of the main entry, if extant.
- A.1.3 Maintain the original path or steps leading to the main entry, if extant.

#### A.2. TOPOGRAPHY AND GRADING

A.5.8 2.1. Maintain the original grading of the site when and where feasible.

A.5.3 2.2. The historic character of the site should not be significantly altered by substantially changing the proportion of built or paved area to open space or vice versa. In

#### A.53 LANDSCAPING & SITE GRADING VEGETATION

A.53.1 Respect and maintain historic landscape features that contribute to the character of the site and those that provide sustainability benefits.

A.3.2 Maintain established native plantings on site. Protect established vegetation during construction to avoid damage and replace damaged, aged, or diseased trees as necessary. Vegetation that may encroach upon or damage the historic building may be removed, but should be replaced with similar vegetation away from the historic building.

A.5.2 Incorporate landscape treatments for driveways, walkways, paths, building and accessory structures in a comprehensive, complimentary and integrated design.

- A.5.6 A.3.3 Provide a detailed landscape plan, particularly for the front yard, that respects the manner and materials used traditionally in the districts. Consider all relationships on and with the site when planning for the long term sustainability of the landscape system. Relationships between site and building as well as between plants with other plants on site should be considered.
- A.53.4 Landscape plans should balance water efficient irrigation methods and drought tolerant and native plant materials with existing plant materials and site features that contribute to the significance of the site.
- A.3.6 Use to advantage existing stormwater management features, such as gutters, downspouts, as well as site topography and vegetation that contribute to the sustainability of the historic property.
- A.3.7 Where watering systems are necessary, use those which minimize water loss, such as drip irrigation. Consider use of xeriscaping or permaculture strategies for landscape design to maximize water efficiency; these systems should be designed to maintain the traditional character of the lot as viewed from the public right-of-way.

  A.5.5 Landscape plans should allow for snow storage from driveways.
- A.5.7 Provide landscaped separations between parking areas, drives, service areas, and public use areas including walkways, plazas, and vehicular access points.

# A.24 STONE RETAINING WALLS

- A.2.1 Maintain historic stone retaining walls in their original locations. Maintain the line of stone retaining walls along the street. Walls of stone, concrete, or rock-faced concrete block that are original to a property should be preserved and maintained in their original dimensions.
- A.2.2 Maintain the original dimensions of historic retaining walls.
- A.2.2 Walls should be repaired with materials which closely approximate the original. Replace only those portions of historic stone retaining walls that have deteriorated beyond repair. When repair of a deteriorated feature is not feasible, the replacement must reuse the existing stone where possible, or otherwise match the original in color, shape, size, and design.
- A.2.3 To reduce failure of walls, improve drainage behind them so that water drains away from walls. Preserve and repair existing stone and mortar.
- A.2.4 New retaining walls should be consistent with historic features in design, materials, and scale. Simple scored concrete, stone, other historic materials are recommended over concrete block, asphalt, or other modern concrete treatments.
- A.2.5 Walls of brick, concrete, or stone may be reconstructed based on physical or pictorial evidence or added to the front of a property if historically appropriate and consistent with the character of the district.
- A.2.6 Maintain stone in its natural finish. It is not appropriate to paint, stain, or plaster over stone walls.

#### A.3. FENCES & HANDRAILS

- A.3.1 Maintain Historic fences and handrails should be preserved and maintained.
- A.3.2 Historic fences and handrails may be reconstructed based on photographic evidence. The reconstruction should match the original in design, color, texture, and material. Wood picket fences with flat, dog-ear, or pointed-tops were typical in the front yard; the heights of these fences was generally less than three feet (3'), the boards were 3-1/2" wide and spacing of 1-3/4" between boards.
- A.3.3 New fences and handrails should reflect the building's style and period. New wood and metal fences located in the front yard should feature traditional designs and patterns. Split or horizontal rail, railroad tie, or timber fences may be located in rear yards but should be avoided in front yards visible from the primary public right-of-way. Vinyl or plastic-coated fencing is not appropriate.
- A.3.4 Design a new fence to minimize its environmental impacts. New fences should use green materials and take into account site impacts such as shading, natural topography, and drainage.
- A.3.5 Wood fences should be painted using colors complementary to the adjacent house.
- A.3.6 Drought tolerant shrubs should be considered in place of a fence or wall.
- A.3.7 Arbors emphasizing a fence gate or entry shall be subordinate to the associated historic building or structure and shall complement the design of the historic structure and fence in materials, features, size, scale and proportion, and massing to protect the integrity of the historic property and its environment.

# A.4. <u>PATHS</u>, STEPS, <u>HANDRAILS</u>, <u>& RAILINGS (NOT ASSOCIATED WITH PORCHES)</u>

- A.1.3 A.4.1 Maintain The original path or steps leading to the main entry, if extant, should be maintained and preserved.
- A.4.4 <u>2</u> <u>Maintain Historic hillside steps that may be an integral part of the landscape should be maintained and preserved</u>.
- A.4.3 New hillside steps should be subordinate to the associated historic building or structure and shall complement the historic structure in materials, size, scale and proportion, and massing to protect the integrity of the historic property and its environment. For larger runs of stairs, consider changes in material to break up the mass of the stairs.
- A.4.4 Historic handrails should be maintained and preserved. Historic handrails may be reconstructed based on photographic evidence; the reconstruction should match the original in design, color, texture, and material.
- A.4.5 New handrails and railings shall complement the historic structure in materials, size, scale, and proportions, and massing to protect the integrity of the historic property and its environment.

# A.5. GAZEBOS, PERGOLAS, AND OTHER SHADE STRUCTURES

A.5.1 Gazebos, pergolas, and other shade structures shall be subordinate to the associated historic building or structure and shall complement the design of the historic structure in materials, features, size, scale and proportion, and massing to protect the integrity of the historic property and its environment.

A.5.2 The installation of gazebos, pergolas, and other shade structures shall be limited to rear or side yards and have limited visibility when viewed from the primary public right-of-way.

A.5.2. Gazebos, pergolas, and other shade structures shall not attach to the associated building or structure, nor damage historic features of the associated or neighboring historic building(s) or structure(s).

### C. A.6. PARKING AREAS, DETACHED GARAGES, & DRIVEWAYS

A.5.2 A.6.1 Minimize the visual impacts of on-site parking by incorporateing landscape treatments for driveways, walkways, paths, building and accessory structures in a comprehensive, complimentary and integrated design.

A.5.7 A.6.2 Provide landscaped separations between parking areas, drives, service areas, and public use areas including walkways, plazas, and vehicular access points.

C.1.3 A.6.3 When locating new off-street parking areas, the existing topography of the building site and significant site features should be minimally impacted.

C.1.1 A.6.4 Off-street parking areas should be located within the rear yard and beyond the rear wall plane of the primary structure. C.1.2 If locating a parking area in the rear yard is not physically possible, the off-street parking area and associated vehicles should be visually buffered from adjacent properties and the primary public right-of-way. Consider providing a driveway along the side yard of the property where feasible.

A.6.5 Consider using textured and pour paving materials other than smooth concrete for driveways in the front yard. Use permeable paving where appropriate on a historic site to manage storm water. Permeable paving may not be appropriate for all driveways and parking areas.

A.6.6 Avoid paving up to the building foundation to reduce heat island effect, building temperature, damage to the foundation, and storm-water runoff.

#### Recommendation

Staff has committed to routinely reviewing the existing Design Guidelines for Historic Districts and Historic Sites. Staff recommends that the Historic Preservation Board (HPB) take public comment on the proposed changes to the *Design Guidelines for Park City's Historic Districts and Historically Significant Buildings*; provide specific amendments to be made to the document if necessary; and make a recommendation to City Council. (A final review of the Design Guideline changes will be requested prior to forwarding a recommendation to City Council.)

### **Exhibits**

# Exhibit A

# Outline of Proposed Restructuring and Modifications of Design Guidelines

Existing Design Guidelines	Proposed Design Guidelines	
Design Guidelines for Historic Sites	Design Guidelines for Historic Residential Sites	
Universal Guidelines	Universal Guidelines	
Specific Guidelines  A. Site Design  A.1. Building Setbacks & Orientation  A.2. Stone Retaining Walls  A.3. Fences & Handrails  A.4. Steps  A.5. Landscaping & Site Grading  B. Primary Structures	Specific Guidelines Site Design      Street Patterns and Streetscape     Building Setback and Orientation     Topography and Grading     Landscaping and Vegetation     Stone Retaining Walls     Fences	
B.1. Roofs B.2. Exterior Walls B.3. Foundations B.4. Doors B.5. Windows B.6. Mechanical Systems, Utility Systems, and Service Equipment B.7. Paint and Color	<ul> <li>Steps and Handrails (Not associated with porch)</li> <li>Gazebos, Pergolas, and Other Shade Structures</li> <li>Parking (Areas and Driveways)</li> <li>Primary Structures</li> <li>Foundation</li> <li>Exterior Walls</li> </ul>	
C. Parking Areas C.1 Off-Street Parking C.2. Driveways C.3. Detached Garages	<ul> <li>Roofs</li> <li>Doors</li> <li>Windows</li> <li>Porches</li> </ul>	
D. Additions to Historic Structures  D.1. Protection for Historic Structures and Sites  D.2. General Compatibility	<ul><li>Gutters and Downspouts</li><li>Chimneys and Stove Pipes</li><li>Mechanical Systems</li></ul>	
D.2. General Compatibility D.3. Scenario 1: Residential Historic Sites—Basement Addition without Garage D.4. Scenario 2: Residential Historic Sites—Basement Addition with Garage	<ul> <li>Additions to Primary Structures</li> <li>Protection of Historic Sites and Structures</li> <li>General Compatibility</li> <li>Basement Addition With Garage</li> <li>Basement Addition Without Garage</li> <li>Decks</li> </ul>	
E. Relocation and/or Reorientation of Intact Buildings E.1. Protection for the Historic Site	Historic Accessory Structures Character Zones	
F. Disassembly/Reassembly of All or Part of a Historic Structure F.1. General Principles	Character Zerics	

- F.2. Documentation Requirements prior to the commencement of Disassembly
- F.3. Disassembly
- F.4. Protection of the Disassembled Components
- F.5. Reassembly
- **G.** Reconstruction of Existing Historic Structures
- **H. Accessory Structures**
- I. Signs
- J. Exterior Lighting (Building Mounted)
- **K.** Awnings
- L. Sustainability
- M. Seismic Upgrades
- N. ADA Compliance

**Supplemental Rehabilitation Guidelines** 

Main Street National Register Historic District

#### <u>Design Guidelines for Historic Commercial</u> Sites

#### **Universal Design Guidelines**

# Specific Design Guidelines Site Design

- Street Patterns and Streetscape
  - Building Setback and Orientation
  - Topography and Grading
  - Landscaping and Vegetation

#### **Primary Structure**

- Foundation
- Exterior Walls
- Roofs
- Store Fronts
- Doors (not included in Storefronts)
- Windows (not included in Storefronts)
- Balconies/Porticos
- Awnings
- Chimney and Stovepipes
- Mechanical Equipment

#### **Additions to Primary Structures**

- Protection of Historic Sites and Structures
- General Compatibility
- Basement Additions
- Balconies/Decks

**Historic Accessory Structures** 

\*\*\*Staff has chosen not to re-number the revised Guidelines in order to allow greater flexibility when reorganizing the revised guidelines in the future. \*\*\*

### <u>Design Guidelines for New Construction</u> in Historic Districts

# Universal Design Guidelines Specific Design Guidelines

- A. Site Design
  - A.1. Building Setbacks & Orientation
  - A.2. Lot Coverage
  - A.3. Fences
  - A.4. Site Grading & Steep Slope Issues
  - A.5. Landscaping
- **B. Primary Structures** 
  - B.1. Mass, Scale, & Height
  - B.2. Key Building Elements

Foundations

Roofs

Materials

Windows and Doors

Porches

Paint and Color

Mechanical and Utility Systems and Service Equipment

- C. Reconstruction of Non-Surviving Structures
- D. Off-Street Parking Areas, Garages, & Driveways
  - **D.1. Off-Street Parking Areas**
  - D.2. Garages
  - D.3. Driveways
- E. Signs
- F. Awnings
- **G. Exterior Lighting**
- H. Accessory Structures
- I. Sustainability
- J. Mailboxes, Utility Boxes, and other Visual Elements in the Landscape

#### **Supplemental Guidelines**

**Swede Alley** 

Main Street National Register Historic District

## <u>Design Guidelines for Infill Residential</u> <u>Development</u>

#### **Universal Guidelines**

#### **Specific Guidelines**

#### Site Design

- Street Patterns and Streetscape
- Sameness
- Building Setback and Orientation
- Topography and Grading
- Landscaping and Vegetation
- Stone Retaining Walls
- Fences
- Steps and Handrails (Not associated with porch)
- Gazebos, Pergolas, and Other Shading Structures
- Parking (Areas and Driveways)

# **Primary Structures**

- Foundation
- Exterior Walls
- Roofs
- Doors
- Windows
- Porches
- Gutters and Downspouts
- Chimneys and Stove Pipes
- Mechanical Systems
- Decks
- Materials

#### **New Accessory Structures**

# <u>Design Guidelines for Infill Commercial</u> Development

# **Universal Design Guidelines**

# **Specific Design Guidelines**

#### **Site Design**

- Street Patterns and Streetscape
- Building Setback and Orientation
- Topography and Grading
- Landscaping and Vegetation

# **Primary Structure**

- Foundation
- Exterior Walls
- Roofs
- Store Fronts for Main Street
- Doors (not included in Storefronts)
- Windows(not included in Storefronts)
- Balconies/Decks
- Awnings
- Chimney and Stovepipes
- Mechanical Equipment
- Materials

#### **New Accessory Structures**

#### **Treatment of Historic Building Materials**

- Wood
- Masonry
- Architectural Metals
- Exterior Paint & Color

<u>Relocation, Panelization, and Reconstruction of</u> <u>Historic Buildings</u>

**Sustainability in Historic Buildings** 

**Seismic Upgrades in Historic Buildings** 

**ADA Compliance** 

**Exterior Lighting** 

<u>Signs</u>

Mailboxes & Other Visual Elements in the Landscape

# Design Guidelines for Historic Sites in Park City

#### **Universal Guidelines**

- 1. A site should be used as it was historically or be given a new use that requires minimal change to the distinctive materials and features.
- 2. Changes to a site or building that have acquired historic significance in their own right should be retained and preserved.
- 3. The historic exterior features of a building should be retained and preserved.
- 4. Distinctive materials, components, finishes, and examples of craftsmanship should be retained and preserved. Owners are encouraged to reproduce missing historic elements that were original to the building, but have been removed. Physical or photographic evidence should be used to substantiate the reproduction of missing features. In some cases, where there is insufficient evidence to allow for an accurate reconstruction of the lost historic elements, it may be appropriate to reproduce missing historic elements that are consistent with properties of similar design, age, and detailing.
- 5. Deteriorated or damaged historic features and elements should be repaired rather than replaced. Where the severity of deterioration or existence of structural or material defects requires replacement, the feature or element should match the original in design, dimension, texture, material, and finish. The applicant must demonstrate the severity of deterioration or existence of defects by showing that the historic materials are no longer safe and/or serviceable and cannot be repaired to a safe and/or serviceable condition.
- 6. Features that do not contribute to the significance of the site or building and exist prior to the adoption of these guidelines, such as incompatible windows, aluminum soffits, or iron porch supports or railings, may be maintained; however, if it is proposed they be changed, those features must be brought into compliance with these guidelines.
- 7. Each site should be recognized as a physical record of its time, place and use. Owners are discouraged from introducing architectural elements or details that visually modify or alter the original building design when no evidence of such elements or details exists.
- 8. Chemical or physical treatments, if appropriate, should be undertaken using recognized preservation methods. Treatments that cause damage to historic materials should not be used. Treatments that sustain and protect, but do not alter appearance, are encouraged.
- 9. New construction—such as new additions, exterior alterations, repairs, upgrades, etc. or related new construction should not destroy historic materials, features, and spatial relationships that characterize the historic site or building historic structure. New construction should differentiate from the historic structure and, at the same time, be compatible with the historic structure in materials, features, size, scale and proportion, and massing to protect the integrity of the historic structure, the historic site, and its environment.
- 10. New additions and related new construction should be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment could be restored.

# **Specific Guidelines**

#### SITE DESIGN

#### **BUILDING SETBACKS & ORIENTATION**

- A.1.1 Maintain the existing front and side yard setbacks of Hhistoric Ssites.
- A.1.2 Preserve the original location of the main entry of the historic structure, if extant.
- A.1.3 Maintain the original path or steps leading to the main entry, if extant.

#### TOPOGRAPHY AND GRADING

A.5.8-Maintain the natural topography and original grading of the site when and where feasible.

A.5.3-The historic character of the site should not be significantly altered by substantially changing the proportion of built <u>and/or paved</u> area to open space, <u>and vice versa.</u>

#### LANDSCAPING & SITE GRADING VEGETATION

A.5.1 Respect and maintain existing landscape features that contribute to the historic character of the site-and existing landscape features that provide sustainability benefits.

Maintain established on-site native plantings. During construction, protect established vegetation to avoid damage. Replace damaged, aged, or diseased trees as necessary. Vegetation that may encroach upon or damage the historic structure may be removed, but should be replaced with similar vegetation away from the historic structure.

A.5.2 Incorporate landscape treatments for driveways, walkways, paths, building and accessory structures in a comprehensive, complimentary and integrated design.

A.5.3 The historic character of the site should not be significantly altered by substantially changing the proportion of built or paved area to open space.

A.5.6 Provide a detailed landscape plan that respects, particularly for the front yard, areas viewable from the public right-of-way, that respects the manner and materials historically used traditionally in the historic districts. When planning for the long-term sustainability of a landscape system, consider all landscape relationships on the site, the relationship between the site and its structure(s), as well as the relationship between plants and other plants on a site.

A.5.4 Landscape plans should balance water efficient irrigation methods and drought tolerant and native plant materials with existing plant materials and site features that contribute to the <a href="https://example.com/historic">historic</a> significance of the site.

<u>Use to advantage stormwater management features, such as gutters and downspouts as well as site</u> topography and vegetation, that contribute to the sustainability of the historic site.

Where watering systems are necessary, use systems that minimize water loss, such as drip irrigation. Consider the use of xeriscaping or permaculture strategies for landscape design to maximize water efficiency; these systems should be designed to maintain the historic character of areas viewable from the public right-of-way.

A.5.5 Landscape plans should allow for snow storage from driveways.

A.5.7 Provide landscaped separations between parking areas, drives, service areas, and public use areas including walkways, plazas, and vehicular access points.

A.5.8 Maintain the original grading of the site when and where feasible.

#### **STONE** RETAINING WALLS

A.2.1 Maintain historic stone retaining walls in their original locations. Maintain the historic height and setback of retaining walls along the street. Retaining walls of stone, concrete, or rock-faced concrete block that are original to the historic site should be preserved and maintained in their original dimensions.

A.2.2 Maintain the original dimensions of historic retaining walls.

Removing portions of retaining walls for new driveways and pathways should be avoided to the greatest extent possible, but where it must occur, visual impacts should be minimized.

Retaining walls should be repaired with materials that closely approximate the original. Replace only those portions of historic retaining walls that have deteriorated beyond repair. When repair of a deteriorated retaining wall is not feasible, the replacement must reuse the existing stone to the greatest extant possible, and otherwise match the original in color, shape, size, material, and design.

To abate retaining wall failure, improve drainage behind retaining walls so water drains away from the walls. Repair and preserve historic stone and mortar.

New retaining walls should be consistent with historic retaining walls in design, materials, scale of materials, as well as size and mass of the wall. Simple board-formed concrete, stone, and other historic materials are recommended over concrete block, asphalt, or other modern concrete treatments.

Non-extant historic retaining walls of concrete or stone specific to the historic site may be reconstructed based on physical or pictorial evidence. Historically appropriate concrete or stone walls, if consistent with the historic character of the district, may be added to the area of a historic site viewable from the public right-of-way.

Maintain stone in its natural finish. It is not appropriate to paint, stain, or plaster over stone or concrete.

#### FENCES FENCING & HANDRAILS

A.3.1 Maintain historic fences and handrails. Historic fencing should be preserved and maintained.

A.3.2 Historic fences fencing and handrails may be reconstructed based on photographic evidence. The reconstruction should match the original in design, color, texture and material.

A.3.3 New fences fencing and handrails should reflect the building's structure's style and period. New wood and metal fencing located where viewable from the public right-of-way should feature traditional design and pattern. Split or horizontal rail, railroad tie, or timber fencing may be located where not viewable from the public right-of-way, but should be avoided where visible from public right-of-way. Vinyl or plastic-coated fencing is not appropriate.

New fencing should be designed to minimize its environmental impacts. New fencing should use green materials and should take into account site impacts such as shading, natural topography, and drainage.

Drought tolerant shrubs should be considered in place of fencing or walls.

Arbors emphasizing a fence gate or entry shall be subordinate to the associated historic structure and shall complement the design of the historic structure and fencing in materials, features, size, scale and proportion, and as well as massing to protect the integrity of the historic site.

#### PATHS, STEPS, HANDRAILS, & RAILINGS (NOT ASSOCIATED WITH PORCHES)

A.1.3 Maintain The original path or steps leading to the main entry, if extant, should be preserved and maintained.

A.4.1 Maintain Historic hillside steps that may be are an integral part of the landscape, should be preserved and maintained.

New hillside steps should be visually subordinate to the associated historic structure in materials, size, scale and proportion, as well as massing and shall complement the historic structure in materials, size, scale and proportion, and massing to protect the integrity of the historic site. For longer-run stairs, consider changes in material to break up the mass of the stairs.

<u>Historic handrails should be preserved and maintained. Historic handrails may be reconstructed based on photographic evidence; the reconstruction should match the original in size, design, color, texture, and material.</u>

New handrails and railings shall complement the historic structure in materials, size, scale and proportions, massing and design to protect the integrity of the historic structure and site.

#### GAZEBOS, PERGOLAS, AND OTHER SHADE STRUCTURES

Gazebos, pergolas, and other shade structures should be visually subordinate to the associated historic structure(s) and should complement the design of the historic structure(s) in materials, features, size, scale and proportion, and massing to protect the integrity of the historic structure and site.

The installation of gazebos, pergolas, and other shade structures shall be limited to rear or side yards and have limited visibility when viewed from the public right-of-way.

Gazebos, pergolas, and other shade structures shall not be attached to the associated historic structure(s), or damage historic features of associated or neighboring historic structure(s).

#### PARKING AREAS, DETACHED GARAGES, & DRIVEWAYS

#### C.1 Off-street parking

A.5.2 <u>Minimize the visual impacts of on-site parking by incorporateing</u> landscape treatments for driveways, walkways, paths, <u>building and accessory and</u> structures in a comprehensive, complimentary and integrated design.

A.5.7 Provide landscaped separations between parking areas, drives, service areas, and public use areas including walkways, plazas, and vehicular access points.

C.1.3 When locating new off-street parking areas, the existing topography of the building site and significant integral site features should be minimally impacted.

C.1.1 Off-street parking areas should be located within the rear yard and beyond the rear wall plane of the primary structure where feasible. C.1.2 If locating a parking area in the rear yard is not physically

possible, the off-street parking area and associated vehicles should be visually buffered from adjacent properties and the primary public right-of-way. Consider providing a driveway along the side yard of the property where feasible.

#### C.2 Driveways

C.2.1 When locating driveways, the existing topography of the building site and significant site features should be minimally impacted.

C.2.2 Ten foot (10') wide drieveways are encouraged; however, new driveways should not exceed twelve (12) feet in width.

C.2.3 Shared driveways should be used when feasible.

Consider using textured and pour paving materials other than smooth concrete for driveways viewable from the public right-of-way. Permeable paving should be used on a historic site, where appropriate, to manage storm water. Permeable paving may not be appropriate for all driveways and parking areas.

Avoid paving up to the building foundation to reduce heat island effect, building temperature, damage to the foundation, and storm-water runoff problems.

Snow storage from driveways should be provided on site.

# 2016 Historic Preservation Board Dates

# Tentative Work Plan for 2016 Year

This calendar is subject to change!!
Revised 1.14.16

January 6	DESIGN GUIDELINES: Design Guidelines for Historic Residential
_	Structures:
	<ul> <li>Universal Guidelines</li> </ul>
	Site Design
January 20	Alternative Date
February 3	CONTINUATION: DESIGN GUIDELINES: Design Guidelines for Historic
	Residential Structures:
	Universal Guidelines
	Site Design
February 17	Alternative Date
March 2	DESIGN GUIDELINES: Design Guidelines for Historic Residential
	Structures:
	Primary Structures
	<ul> <li>Additions to Primary Structures</li> </ul>
	Character Zones
	Historic Accessory Structures
March 16	Alternative Date
April 6	DESIGN GUIDELINES: Design Guidelines for Historic Commercial
	Sites:
	Universal Design Guidelines
	Site Design
	Primary Structure
April 20	Alternative Date
May 4	DESIGN GUIDELINES: Design Guidelines for Historic Commercial
	Sites:
	Additions to Primary Structures
	Historic Accessory Structures
	DESIGN GUIDELINES: Relocation, Panelization, and Reconstruction of
	Historic Buildings; Treatment of Historic Building Materials
May 18	Alternative Date
June 1	DESIGN GUIDELINES: Design Guidelines for Infill Residential
	Development:
	<ul> <li>Universal Guidelines</li> </ul>
	Site Design
	Character Zones

	Duite and Characterists
	Primary Structures
	New Accessory Structures
Inna 45	Altamatica Data
June 15	Alternative Date
July 6	Holiday
July 20	DESIGN GUIDELINES: Design Guidelines for Infill Commercial
	Development:
	Site Design
	Universal Design Guidelines
lede.	Deview Design Chidelines for Historic Desidential and Historic
July	Review Design Guidelines for Historic Residential and Historic
A	Commercial Sites with City Council
August 3	DESIGN GUIDELINES: Design Guidelines for Infill Commercial
	Development:
	Primary Structure
	New Accessory Structures
	DESIGN GUIDELINES: Additional Guidelines:
	Treatment of Historic Building Materials
	Sustainability in Historic Buildings
	Justamability in Mistoric Buildings
August 17	Alternative Date
September 7	DESIGN GUIDELINES: Additional Guidelines:
	Seismic Upgrades in Historic Buildings
	ADA Compliance
	Exterior Lighting
	• Signs
	<ul> <li>Mailboxes and Other Visual Elements in the Landscape</li> </ul>
	Manboxes and Other Visual Elements in the Earlascape
September 21	Alternative Date
October 5	
October 19	Alternative Date
October	Review Design Guidelines for Infill Residential and Infill Commercial
	Development and Additional Guidelines with City Council
November 2	
November 16	Alternative Date
December 7	
December 21	Alternative Date
	I .